

American Rescue Plan Act (ARPA) Overview and Update #11

BOARD OF COUNTY COMMISSIONERS STUDY SESSION

November 4, 2024



ARAPAHOE COUNTY

Purpose

- Background
- Key Project Updates & Funding Requests
- End of Year Recommendations
- Questions regarding other status updates
- Next steps



ARAPAHOE COUNTY

Background

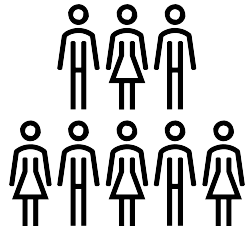
County Process

- Updated County's COVID-19 Response and Recovery Plan.
- Established clear goals and objectives.
- Held 14 stakeholder meetings to help guide investments.
- Identified planning assumptions:
 - Adopt the maximum amount of federally-defined revenue loss calculation available to the County to provide the Board flexibility to address general government concerns
 - Ensure County-related programs/priorities are first to be funded by ARPA dollars
 - Establish criteria to evaluate internal and third-party funding requests
 - Align with recovery plan objectives and considerations
 - Align allocations with stakeholder feedback
 - All investments are within eligibility criteria defined by U.S. Treasury
- Quarterly Board progress updates



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Investment Areas



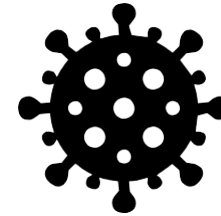
Vulnerable Populations



Business Support



Physical Health



COVID-19 Response



County Operations



Housing/
Homelessness



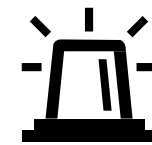
Water/Sewer



Mental Health



Education



Emergency Preparedness



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ARPA Overview

Allocations to Date

Investment Area	Allocation	Investment Area	Allocation
Revenue Loss	\$50,736,478	COVID-19 Response	\$578,227
Vulnerable Populations	\$9,121,027	Education	\$10,416,945
Business Support	\$7,925,371	Mental & Physical Health	\$7,662,062
Housing/Homelessness	\$26,260,000	Emergency Preparedness^	\$0
County Operations	\$9,221,698	Water/Sewer^	\$4,849,800
Total Allocated			\$126,771,608
Total Unallocated			\$763,302
Total Spent to Date			\$106,052,472

*Categories with a ^ indicate where projects have been moved to the Revenue Loss category.



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Revenue Loss Funds

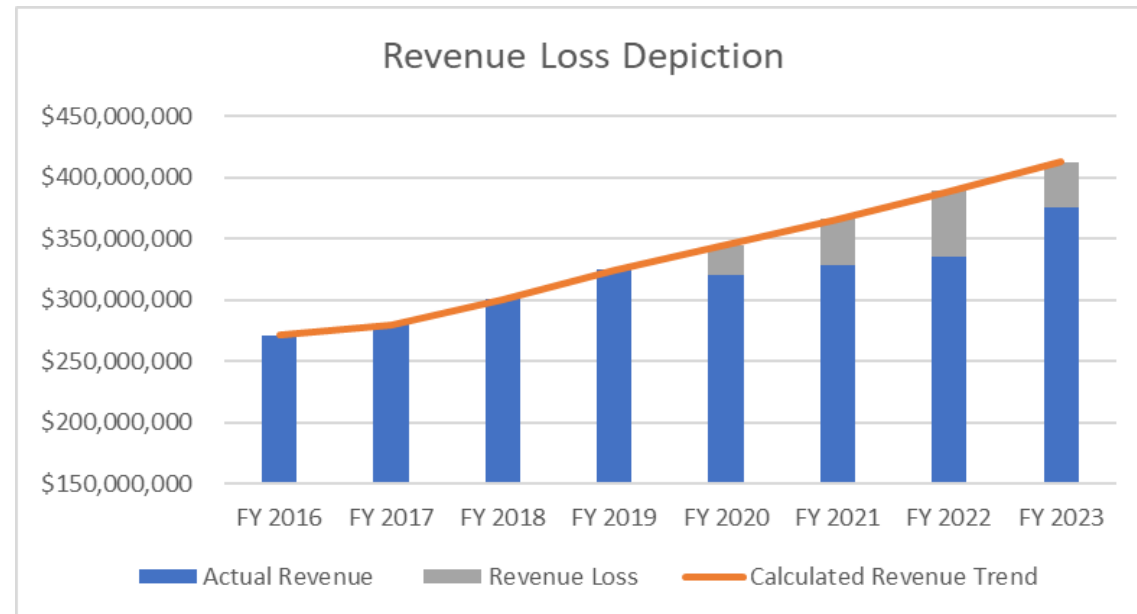
- ARPA recipients can use funds on government services up to the calculated revenue loss amount.
- It is the most flexible eligible use category.
- Government services includes any service traditionally provided unless Treasury has stated otherwise.
- Specific prohibitions/restrictions on use:
 - Offset a reduction in net tax revenue enacted after March 3, 2021
 - Deposits into pension funds
 - Debt service or replenishing financial reserves
 - Settlements or judgments
 - Any use that conflicts or contravenes the purpose of ARPA



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Revenue Loss Funds

- One goal of ARPA is to replace revenue lost during COVID-19.
- Treasury provided calculation for determining lost revenue.
 - Revenue trend three years prior to pandemic
 - Difference between estimate and actuals
- Revenue loss calculations:
 - FY20: \$24.8 million
 - FY21: \$37.4 million
 - FY22: \$53.4 million
 - FY23: \$36.9 million
 - TOTAL to Date: \$152.5 million



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Revenue Loss/General Govt. Allocations

Project	Allocation	Project	Allocation
Detention Center Improvements	\$30,000,000	IT Public Health Hardware*	\$131,756
Judicial District Transition	\$2,500,000	Public Health Transition	\$2,900,000
Deferred Capital*	\$5,000,000	Employee Gas Stipend	\$273,586
Warehouse Generator*	\$500,000	SMFR Wellness Clinic	\$254,432
Coroner Microscope*	\$16,320	PWD Culvert/Inlet Work	\$1,364,884
Fiber Network*	\$345,500	Deferred Capital/Facility Study^	\$6,000,000
Fiber Master Plan*	\$400,000	Meadowood & ERA Staff Funds^^	\$1,050,000
Total General Government Allocations			\$ 50,736,478

Projects with a * represent 2023 budget items, a ^ represents 2024 budget items, and ^^ represents Q2 ARPA decisions.



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Project Updates & Funding Requests



COLORADO
Department of Local Affairs
Division of Housing

Ridge View Supportive Residential Community

Approach, Vision, and Goals



Approach

We will ensure that state resources are utilized in a manner that does not contribute to enabling homelessness, both at the individual and systemic levels.

Vision

We can create a future where homelessness is rare and brief when it occurs, and no one gets left behind.

Goals

- Stop homelessness before it starts
- Identify individuals at risk & ensure they are safe
- Connect people with supports to exit homelessness
- Create access to long-term structural solutions

State of Colorado Strategies



Leading with equity



Real-time, person-specific data



Housing centered



Cross-agency partnerships

Reducing Homelessness

- A future without homelessness requires proven solutions.
- The State of Colorado is working to help individuals by creating Supportive Residential Communities. These communities will help people to overcome challenges, develop stability, and achieve goals.
- The Ridge View Campus in Watkins, Colorado was transferred from the Colorado Department of Human Services to the Department of Local Affairs (DOLA).

Goal: Convert to a Supportive Residential Community where residents can recover from homelessness, find long-term housing stability, and reintegrate into their community of choice.



Ridge View Campus



Ridge View Supportive Residential Community aims to provide the following services and programs:

- A **transitional housing** program with wraparound case management with a focus on recovery, care coordination, and employment and housing placement
- A continuum of behavioral health services and **substance use treatment**
- A federally qualified **health center** or other primary care clinic

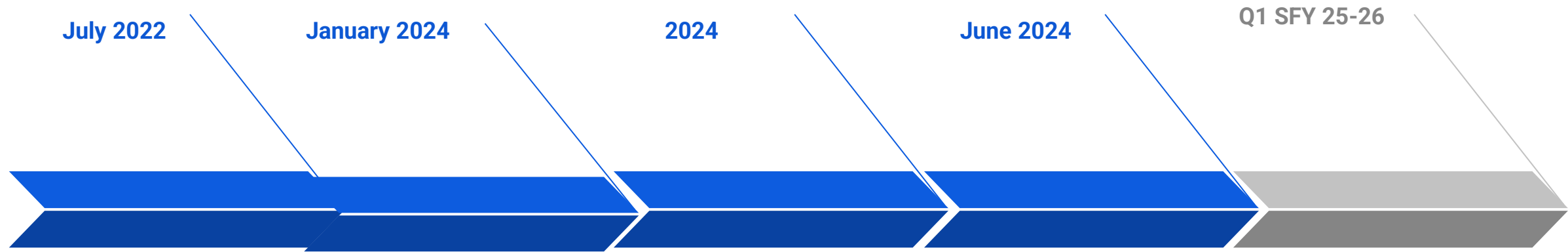


Funding Sources

State ARPA SLFRF	Renovations & Operations	\$45 million
US Treasury Capital Projects Fund (CPF)	Renovations	\$48 million
Arapahoe County SLFRF	Renovations	\$2 million
City of Aurora SLFRF	Renovations	\$1.5 million
Medicaid (once operational)	Operations	TBD
Other Partners TBD	Operations	TBD



Program Implementation Estimated Timeline



Colorado Senate Bill 2022-211 passed

Facility Master Plan Completed

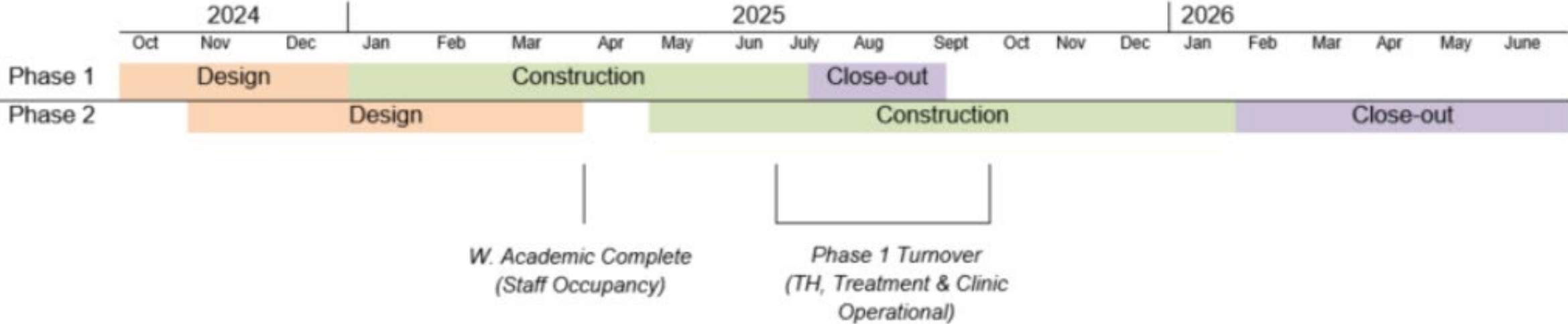
Solicitations for Implementation & Contracts Awarded

Renovations Begin

Program Begins



Renovation Timeline



Phase 1 Buildings: West Academic Transitional Housing Units Town Center Withdrawal Management Admin/Intake/Clinic	Phase 2 Buildings: Resource Center East Academic Recreation Center Vocational Field Building Maintenance
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Key On Site Partners

- Renovation Design/Build team: Haselden Construction & Davis Partnership Architects
- Facility Management: Contracting in Progress
- Transitional Housing Provider: Contract in Negotiation
- Withdrawal Management: BHA/Signal - Upcoming Solicitation
- Health Clinic: Contract in Negotiation



Local Impact

- **Property Access:** Entrance road will be publicly accessible. Restricted access to campus.
- **Foot Traffic:** Two mile entrance and remote location - foot traffic will be occasional/infrequent. Program is voluntary, not incarceration.
- **Vehicle Traffic:** Low to moderate traffic: mostly staff and contractors. Few guests will have vehicles.
- **Transportation:** Will provide transportation for general public and residents during stay for employment, medical, other necessary appointments to support recovery.
- **Emergency Responders:** Emergency responders to visit site somewhat regularly. Will discuss operating procedures with first responders (sirens).





COLORADO

Department of Local Affairs

Division of Housing

Thank You!

Kristin Toombs, Director, Office of Homeless Initiatives

Kelli Barker, Campus Manager, Office of Homeless Initiatives



[Engage DOLA - Ridge View](#)

Finance Accounting Support

- The Finance Department was allocated \$340,000 for accounting support to assist with complying with US Treasury documentation, reporting, and subrecipient monitoring requirements
- This funding will be exhausted by the end of 2024
- Quarterly reporting requirements for remaining projects will continue through 2025 and 2026 but it is expected most projects should be completed by year-end 2025
- Finance Department is requesting an additional \$120,000 in one-time revenue loss dollars to continue this accounting support through the end of 2025



K-12 Updates

Aurora Public Schools

- SEL Framework project is fully spent and complete.
- Restorative Practices project has been abandoned due to changes in priority for Aurora Public Schools. \$320,000 deprogrammed back to County.
- \$10,000 deprogrammed back to County from the ESS project because the affective needs supply order did not cost as much as anticipated.
- Informing the Board that a total of \$330,000 has been deprogrammed back to the County. APS has affirmed their commitment to spending their remaining funds before December 31, 2024.

Sheridan School District

- Informing the Board that the Sheridan Health Services project is closed out and \$28,943 will be deprogrammed back to the County.

Total of \$358,943 moved to unallocated pool

Water/Sewer Project Updates: Byers Water & Sanitation District (BWSD)

- County allocated approximately \$1.25 million in 2021 to help address failing water infrastructure system components – part of a larger project that secured state grants.
 - BWSD conducted two procurements – both over budget.
 - BWSD requested additional County funding to address this shortfall.
- Board agreed to increase allocation; agreement has been amended to increase allocation by \$240,000 (Total: \$1,497,000).
 - Comes from either unallocated or new deprogrammed funds.
- BWSD has committed to substantial completion of construction before end of 2026 and is grateful for Board's support of critical project.



Water/Sewer Project Updates: Inverness Water

- Informing the Board that the expenditure deadlines for both projects have been extended to April 15, 2025.
 - **Project #133 Cherry Creek Water Conveyance (\$213,200)** – Inverness and Meridian committed to complete this project by Q1 2025, with payments expected per our agreement in Q1 2025.
 - **Project #76 Local Connections (\$200,000)** – Completed design, procurement in process. Three-week construction process will start in Q1 2025.



Water/Sewer Project Updates: Arapahoe County Water & Wastewater Authority (ACWWA)

- Six projects received funding allocations in 2021 totaling \$2.9 million; 2023 reduced to \$2.65 million

Project	Total Allocation	Status	Deprogrammed
Alluvial Wells	\$500,000; \$250,000 (11/23)	In Progress; EOY	\$10,000 (Based on final costs)
Critical Valve Replacement	\$100,000	In Progress; EOY	\$0
VCC Lift Station	\$500,000	Completed Feb 2024	\$0
Peoria Lift Station	\$500,000	In Progress; Q1 2025	\$0
Redundancy Line	\$500,000	Agreement Completed	\$500,000 (Potential)
Joint Water Purification Plant	\$800,000	Agreement Completed	\$800,000 (Potential)



ARAPAHOE COUNTY

Water/Sewer Project Updates: ACWWA

Option 1	Option 2	Option 3*
<p>Deprogram remaining allocations and reapply to other county needs.</p> <p>PRO:</p> <ul style="list-style-type: none"> • Address existing unfunded county priorities. • Leverages outstanding funds. <p>CON:</p> <ul style="list-style-type: none"> • Perceived “taking” of funds from ACWWA. • Potential impact to ratepayers. 	<p>Reclassify funding as revenue loss and retain funding for identified projects.</p> <p>PRO:</p> <ul style="list-style-type: none"> • Honors intent of initial allocation. <p>CON:</p> <ul style="list-style-type: none"> • No certainty in project delivery. • Doesn’t address unfunded county priorities. 	<p>Reallocated all or portion of funding to alternative ACWWA projects.</p> <p>PRO:</p> <ul style="list-style-type: none"> • Honors intent of initial allocation. • Enables ACWWA to address needs, reducing fiscal impacts to ratepayers. <p>CON:</p> <ul style="list-style-type: none"> • Doesn’t fully address unfunded county priorities. <p>* County staff recommendation</p>

Water/Sewer Project Updates: ACWWA Proposed Alternative Funding Options

Project No. 125 Peoria Lift Station Upgrades (\$500,000)

- The project costs increased substantially due to the need for extended bypass pumping while certain tasks were completed at the main site. ACWWA had initially planned to divert flows to a neighboring utility, but ultimately ran into organizational and operational challenges that could not be overcome.
- ACWWA requesting reallocating \$500,000 from the Redundancy Pipeline project to put toward the Peoria Lift Station.
- This additional ARPA funding request would help offset the additional costs incurred on the project. This project provides certainty to the County in that 95% of the project is completed, and the remaining items are slated to be completed by the end of February 2025.

Additional Funds for Peoria Lift Station Upgrades

Original Construction Contract Amount =	\$ 1,258,000
Construction Contract Change Orders =	\$ 674,756
Final Construction Contract Amount =	\$ 1,932,756
Original ARPA Funding =	\$ 500,000
Additional ARPA Funding Request =	\$ 500,000
Total ARPA Funding w/ Added Request =	\$ 1,000,000



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Water/Sewer Project Updates: ACWWA Proposed Alternative Funding Options

Project No. 77 ACWWA-Cottonwood Joint Water Purification Plant Projects (\$800,000)

- ACWWA would like to propose that \$500,000 of the \$800,000 in ARPA funding go towards improvements at the Joint Water Purification Plant (JWPP) to address several projects to replace and upgrade aging infrastructure at the plant. The remaining \$300,000 would be deprogrammed back to the County.
- There are four other projects at the JWPP that are necessary to address aging infrastructure concerns and meet the eligibility criteria of the Drinking Water State Revolving Fund.

Potential Plant Upgrades

1. SCADA System Upgrade =	\$600,000
2. Replacement of Finished Water Pumps 2 & 3 =	\$210,000
3. Replacement of Rooftop Unit AC-1 =	\$90,000
4. Replacement of Effluent Pump Station Piping =	\$60,000
Total Cost of Projects =	\$960,000
ARPA Funding Request (From existing allocation) =	\$500,000



End of Year Recommendations

ARPA Projects and Revenue Loss

- ARPA regulations requires all funds to be obligated by December 31, 2024, and fully expended by December 31, 2026.
- The team reviewed each remaining project and determined which should remain in the Grant Fund under the Treasury ARPA funding and which should be converted to Revenue Loss/General Government expenses before year-end.
- Recommending only the following projects remain under ARPA beyond end of 2024: \$8.25 million
 - State Ridgeview Campus: \$2.0 million
 - SAFER Transitional Housing: \$2.0 million
 - AuMHC Potomac Safety Net Campus: \$2.5 million
 - CCA STEM, Mechanics, Sustainable Energy Project: \$1.75 million



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ARPA Projects and Revenue Loss

- All remaining funding for ARPA will be converted to revenue loss funds for use on general government projects. Estimated at around \$13.1 million before partial Q4 spending.
- Allocated ARPA projects with remaining funding (Human Services caseworkers, Community Resources Veteran Services Officers, K-12 Education grants, water and sewer projects, etc.) will continue through completion within a budget established in the General Fund – Administrative Services Department with funds rolled forward into 2025
- Any remaining unallocated funds will revert to General Fund balance
- Revenue loss supplementals will be included with Q3 Budget Review in November with adoption planned for the December 10th public hearing
- Spending for these revenue loss projects under ARPA will end on November 8th



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Next Steps/Process/Timeline

- **November 19, 2024:** Q3 Budget Review will include reimbursement of revenue loss
- **December 10, 2024:** Q3 Supplementals including revenue loss considered at public hearing
- **December 31, 2024:** Deadline for obligating any ARPA funds
- **January 2024:** ARPA Update #12 (Project updates)



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Questions?

For Reference: Status Updates

ALLOCATIONS TO DATE

Status Updates

Terminology

- **Removed:** Project removed or cancelled following BOCC approval
- **Finalizing Details:** Tentatively approved by BOCC, gathering additional information
- **Agreement Pending:** BOCC approved, but waiting on other parties to finalize agreement (if agreement is needed)
- **Agreement Completed:** BOCC approved, agreement completed, waiting to begin work (if agreement is needed)
- **In Progress:** BOCC approved, agreement completed (if needed), actively in progress
- **Complete:** Funds expended and final billing complete

Projects with a ^ represent funds that will be charged to revenue loss funds despite their funding allocation bucket.



ARAPAHOE COUNTY

Vulnerable Populations: \$9,121,027

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
1	GOALS	\$1,200,000	Complete	Complete	Complete	Complete
2	Family Resource Pavilion	\$0	Terminated	Terminated	Terminated	Terminated
4	Food Assistance	\$2,700,000	In Progress	In Progress	In Progress	In Progress
106	Eastern Food Box Program	\$285,827	Complete	Complete	Complete	Complete
3	Temporary Caseworkers	\$1,149,000	In Progress	In Progress	In Progress	In Progress
5	VEC Vaccine Incentive	\$1,000,000	Complete	Complete	Complete	Complete
6	VEC Low Wage Worker Fund	\$250,000	Complete	Complete	Complete	Complete
42	Pretrial Fee Support^	\$375,000	Complete	Complete	Complete	Complete
131	Gateway Domestic Violence	\$1,500,000	In Progress	In Progress	In Progress	In Progress



ARAPAHOE COUNTY

Vulnerable Populations: \$9,121,027 (cont.)

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
134	Senior Transportation Services Program Match	\$75,000	In Progress	In Progress	Complete	Complete
135	FFN Childcare Collaborative	\$16,200	Complete	Complete	Complete	Complete
137	VSO Temporary Positions	\$570,000	In Progress	In Progress	In Progress	In Progress



Business Support: \$7,925,371

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
36	Commercial Rent Rescue	\$4,478,629	Complete	Complete	Complete	Complete
37	SBDC Small Business Support	\$140,888	Complete	Complete	Complete	Complete
38	Retrain Arapahoe	\$2,770,000	In Progress	In Progress	In Progress	In Progress
40	Business Services Staff Time	\$530,000	In Progress	In Progress	In Progress	Complete
39	AwardForce Software Renewal	\$5,854	Complete	Complete	Complete	Complete



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Homelessness/Housing: \$26,260,000

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
33	Homeless Program Administrator	\$260,000	In progress	Complete	Complete	Complete
24	CLS Eviction Pilot Program	\$1,500,000	In Progress	In Progress	In Progress	Complete
30	Affordable Housing Grants	\$10,000,000	Complete	Complete	Complete	Complete
34	Supportive Housing (Justice-Involved)	\$3,000,000	Complete	Complete	Complete	Complete
31	Ready to Work (Western County)	\$1,000,000	Complete	Complete	Complete	Complete
32	Tri-Cities Navigation Center	\$300,000	Agreement Pending	Complete	Complete	Complete



ARAPAHOE COUNTY

Homelessness/Housing: \$26,260,000 (Cont.)

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
35	Aurora Navigation Center	\$5,000,000	Agreement Pending	Agreement Complete	Complete	Complete
104	Ridge View Campus	\$2,000,000	Agreement Pending	Agreement Pending	Agreement Pending	Agreement Complete
122	SAFER Transitional Housing	\$2,000,000	Finalizing Details	Finalizing Details	Agreement Pending	Agreement Pending
136	Housing/Family Navigators	\$1,200,000	In Progress	In Progress	In Progress	In Progress
138	Meadowood	\$750,000	N/A	N/A	Agreement Pending	Agreement Pending
139	ERA Administration	\$300,000	N/A	N/A	In Progress	In Progress



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Mental Health: \$6,072,060

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
18	AllHealth Colorado Spirit Program	\$488,060	In Progress	Complete	Complete	Complete
20	Aurora Mental Health Potomac Safety Net Campus	\$5,000,000	In Progress	In Progress	In Progress	In Progress
23	Aurora Mental Health Suicide Prevention	\$104,000	Complete	Complete	Complete	Complete
43	Expansion of Pretrial Mental Health Programs	\$480,000	In Progress	In Progress	In Progress	In Progress
44	Detention Center Diversion Pilot	-	Removed	Removed	Removed	Removed



Water/Sewer: \$4,849,800

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
97	Countywide Water Availability Study	\$300,000	In Progress	In Progress	In Progress	In Progress
74	Byers Water System Improvements	\$1,497,000	Agreement Completed	Agreement Completed	In Progress	In Progress
75	Redundancy Line	\$500,000	Agreement Completed	Agreement Completed	Agreement Completed	Agreement Completed
77	Treatment Plant	\$800,000	Agreement Pending	Agreement Completed	Agreement Completed	Agreement Completed
76	Local Connections	\$200,000	Agreement Pending	Agreement Completed	In Progress	In Progress
119	Inverness Drive Inlets^	\$300,000	In Progress	In Progress	In Progress	In Progress
98	Stormwater – Culvert Replacements^	\$1,064,884	In Progress	In Progress	In Progress	In Progress

Projects with a ^ represent funds that have been moved to Revenue Loss funds despite their funding allocation bucket.



ARAPAHOE COUNTY

Water/Sewer: \$4,849,800 (cont.)

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
124	ACWWA – Lift Station (VCC)	\$500,000	In Progress	Complete	Complete	Complete
125	ACWWA – Lift Station (Peoria)	\$500,000	Agreement Completed	In Progress	In Progress	In Progress
126	ACWWA – Alluvial Wells	\$250,000	Agreement Pending	Agreement Completed	In Progress	In Progress
127	ACWWA – Critical Valve	\$100,000	Agreement Pending	Agreement Completed	In Progress	In Progress
132	Walker Reservoir	\$229,600	Agreement Pending	Agreement Completed	In Progress	Complete
133	Cherry Creek Water Conveyance	\$213,200	Agreement Pending	Agreement Completed	In Progress	In Progress



ARAPAHOE COUNTY

Physical Health: \$1,590,002

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
29	STRIDE Community Health Center	\$1,590,002	In Progress	In Progress	In Progress	Complete



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Emergency Preparedness: \$254,432

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
128	SMFR Onsite Wellness Clinic^	\$254,432	Agreement Completed	Agreement Completed	In Progress	In Progress

Projects with a ^ represent funds that have been moved to Revenue Loss category despite their funding allocation bucket.



ARAPAHOE COUNTY

Education: \$10,416,945

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
17	ACC Health Innovation Simulation Center	\$3,500,000	In Progress	In Progress	In Progress	Complete
120	CCA Center for STEM, Power Mechanics & Sustainable Energy	\$3,500,000	In Progress	In Progress	In Progress	Complete
28	K-12 Grant Program	\$3,416,945	In Progress	In Progress	In Progress	In Progress



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County Operations: \$9,221,698

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
12	Detention Center Food/Laundry Service	\$295,049	Complete	Complete	Complete	Complete
46	Temporary HR Staffing	\$768,000	In Progress	In Progress	In Progress	In Progress
45	Temporary FD Staffing	\$340,000	In Progress	In Progress	In Progress	In Progress
48	DA Temporary Staffing	\$1,285,234	Complete	Complete	Complete	Complete
111	COVID-19 Communications	\$1,549,689	Complete	Complete	Complete	Complete
112	Facility Improvements	\$641,174	Complete	Complete	Complete	Complete
114	Facility Cleaning	\$127,095	Complete	Complete	Complete	Complete



ARAPAHOE COUNTY

County Operations: \$9,221,698 (cont.)

#	Project	Allocation	January '24 Status	April '24 Status	July '24 Status	October '24 Status
115 / 117	Leaves/Other Needs	\$149,866	Complete	Complete	Complete	Complete
54	Updated Postmortem Imaging Equipment	\$449,760	Complete	Complete	Complete	Complete
105	Employee Premium Pay	\$3,515,831	Complete	Complete	Complete	Complete
	Community Resources Admin Costs	\$100,000	In Progress	In Progress	In Progress	In Progress



ARAPAHOE COUNTY

Thank you!
